

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 ERDA-05 CIAE-00 H-02 INR-07 L-02

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05

ACDA-05 BIB-01 CU-02 /085 W
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R 171205Z MAY 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 3018

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MSOCOW

AMEMBASSY PARIS

USMISSION USBERLIN

USMISSION NATO

C O N F I D E N T I A L GENEVA 3640

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG, WB

SUBJECT: CSCE: QUADRIpartite RIGHTS AND RESPONSIBILITIES

REFS: A. STATE 11452 (NOTAL); B. GENEVA 3533 (NOTAL)

1. FRENCH DEL HEAD (ANDRE) TOLD SOVIETS AT FOUR-POWER LUNCH MAY 16 THAT HE HAS INSTRUCTIONS TO REFRAIN FROM FURTHER INITIATIVES ON QUADRIpartite RIGHTS AND RESPONSIBILITIES (QRR) SAVING CLAUSE IN PRINCIPLES DECLARATION UNTIL FONMIN SAUVAGNARGUES HAS OPPORTUNITY IN BELGRADE MAY 21-22 TO DISCUSS DIFFICULTIES YUGOSLAVS, WHO ARE PERHAPS KEY NEUTRAL IN THIS EXERCISE, HAVE WITH EXISTING FRENCH TEXT. ANDRE SAID HE WOULD REPORT ON THESE CONVERSATIONS TO FOUR POWERS MAY 23. SURPRISINGLY, SOVIETS TOOK THIS FURTHER REBUFF TO THEIR EFFORT TO MOVE QUICKLY ON A FOUR POWER FRONT IN SUPPORT OF EXISTING
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TEXT RATHER WELL. THEY MAY SEE SAUVAGNARGUES' PERSONAL

EFFORT AS SIGN OF ALLIED WILLINGNESS TO MOVE TOWARD THEIR VIEWS ON APPLYING PRESSURE TO NEUTRALS. FROM REPORT THEY GAVE DURING LUNCH OF CONTACTS THEY HAVE HAD RECENTLY WITH YUGOSLAVS IN GENEVA, HOWEVER, IT APPEARS THEY HAVE DRAWN CONCLUSION CLOSE TO OURS THAT INCLUSION OF "RESPONSIBILITIES" AND "WHICH CONCERN THEM" IN WESTERN TEXT IS MAJOR PROBLEM. WHILE THEY DISTINGUISHED BETWEEN OBJECTIVE NEUTRAL CONCERNS WITH EXISTING TEXT, WHICH THEY FELT COULD BE MET BY SMALL QUALIFICATIONS OF "RESPONSIBILITIES", AND "SUBJECTIVE" CONCERNS WHICH THEY SAW AS STEMMING FROM NEUTRALS' SPECIAL SENSITIVITY TO BIG POWER PRESSURES, THEY APPEARED FOR FIRST TIME NOT TO REJECT OUT OF HAND ALLIED SUGGESTIONS THAT SOMEWHAT MORE RADICAL SURGERY MIGHT BE REQUIRED ON EXISTING TEXT THAN THEY HAD PREVIOUSLY ENVISAGED OR FOR WHICH THEY AS YET HAVE INSTRUCTIONS.

2. BONN GROUP DISCUSSIONS HAVE NOT YET ENTIRELY UNIFIED ALLIED POSITIONS ON FALLBACKS FROM EXISTING TEXT. FRG, FRENCH, AND WE HAVE ALL POINTED OUT TO UK VARIOUS DIFFICULTIES THEIR SUGGESTION FOR ADDING "WITH RESPECT TO OTHER STATES" TO SWISS TEXT MIGHT CREATE, AND WE HAVE IMPRESSION UK WILL THINK THIS OVER. GERMAN CONCERN WITH "WHICH REFLECT THEM" OR WITH "CORRESPONDING" IN MIDDLE FALLBACK STEMS FROM TRADITIONAL SKITTISHNESS OVER POSSIBILITY THAT PHRASE MIGHT BE READ AS REFERRING TO POTSDAM AGREEMENT OBLIGATIONS TO WHICH THEY MIGHT BE CONSIDERED STILL SUBJECT. WE AND OTHER ALLIES POINTED OUT IMPORTANCE OF PHRASE FOR ECHOING PREVIOUS QRR FORMULATIONS AND FOR STEERING MIDDLE COURSE BETWEEN SOVIET DESIRE TO MAINTAIN REFERENCE TO TREATIES AND WESTERN DESIRE NOT TO IMPLY THAT QRR'S STEM FROM OR ARE ENTIRELY CONTAINED IN TREATIES, AGREEMENTS OR ARRANGEMENTS. FRG REP SUGGESTED HE WOULD SEEK NEW INSTRUCTIONS. DALE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, BERLIN QUADRIPARTITE MATTERS, NEGOTIATIONS, OCCUPIED TERRITORY GOVERNMENT
Control Number: n/a
Copy: SINGLE
Draft Date: 17 MAY 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA03640
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750174-0542
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750541/aaaabkvg.tel
Line Count: 95
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 STATE 11452, 75 (NOTA GENEVA 3533
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 19 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAY 2003 by CunninFX>; APPROVED <20 MAY 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: QUADRIPARTITE RIGHTS AND RESPONSIBILITIES
TAGS: PFOR, XG, WB, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006